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क्या इस स्थान
में प्रश्न संख्या के
अतिरिक्त कुछ
न लिखें।

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675 Score Test 4.

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Start : 11:00 AM

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122 Agust

Q1 (a) Over the years, the 'non-party' institutions have come to play a very crucial role in Indian politics. Comment.

Political parties

play the crucial role of Government/opposition formation, political socialization and education. They influence policy making at multiple levels. However recently institutions outside party system have started influencing politics.

In the opinion

of Pratap Bhanu Mehta the institutional decay, coupled with greater consciousness of one's rights in India have resulted in this plebiscitary plebiscitization of Indian democracy. This is particularly manifested through the activities social advocacy groups, pressure groups, NGOs etc

Such non party

Institutions have been able to keep a check on

the arbitrary executive actions) and create a

social movement for enhanced accountability

and transparency. The movement for RTI led by

Kisan-Shakti Sangathan) is an example of this.

The present protests against
farm laws by farmer associations and the
subsequent repealing of them by the government

Shows the influence exerted by such institutions

In the opinion of Robert Haugrave & Stanley Kochanek

Institutions like pressure group also influence
policy making.

The role
played by groups such as FICCI, ICCI and their
influence on trade policy on government is
an example of the same. Another reason

for the growth of influence of such non-party institutions is the increasing corruption merits within political parties and a belief within population that political parties are insensitive to Citizen's concerns.

The solidification of other identities such as Caste, gender, ethnicity is also a basis for the growth in influence of institutions on Indian politics. The recent protests by Maratha group Tats/Gujarati associations show this increasing identity mobilization.

While the growth of such institutions is a sign of deepening of democracy, the chances for radicalization &

Ghettoisation cannot be ignored. Thus what we require is enhancing the deliberative aspect of our democracy and more dialogue between citizens.

Q1(b) Land reforms in India are a characteristic example of good intentions but bad implementation.

Land reforms

in India was envisaged to implement the welfare objectives of the Government of post Independent India in order to establish a social order permeated by equity and avoid concentration of material resources with a few

The Good
~~However~~

to Intention behind the land reforms can be explained as follows;

(1) The phenomenon of excessive land holding with Zamindars, feudal landlords gave no right to land holdings to poor. Land reforms aimed at eliminating this.

(2) The philosophy of 'Land to the Tiller'

was in consonance with the implementation
of directive principles of State policy - Article 39(b)
and Article 39(c) of Indian Constitution

- (3) Bring in ceiling on land holding and
redistribution of the excessive land to tenants.
(4) Distribution of land titles to tenants and upholding
Tenancy rights.

However due to multiple reasons
of this
the implementations of these high flying ideals remained
a half baked cake.

- 1) The various provisions in Constitution such as
Fundamental right to land under Article 31B & 19
led to long list of judicial filings before the Court.
2) Except for a few states like West Bengal &
Kerala, many did not show the political will to
implement the reforms due to the fear of



impact on their traditional votebanks.

- 3) The various loopholes in LARR act led to citizens transferring the land ownership within the family to maintain the ceiling requirements.
- 4) The advent of Green revolution slowly shifted the focus from land distribution to productivity enhancement.

Therefore what we require is a set of Landreforms 2.0 which ^{is} not just about land re-distribution but keeping in mind the issues of India's agriculture. The issues of land fragmentation, lack of cooperativization, excessive irrigation should form part of new land reforms law. Grass ^{root} movements such as good

Bhoodan should be encouraged. This with right political will & civil society engagement we can create a more equitable & inclusive society.

1(c) Inherent drawbacks and weakness of Indian electoral system

Indian Electoral

System in the words of Rudolph & Rudolph displays characteristics of both western institutionalization and indigenous de-institutional practices of culture & tradition. This poses a variety of drawbacks.

Zoya Hassan

in her analysis of India's party system points out a variety of paradoxical features. Indian party according to Hassan is office oriented and keeps connect with Grassroot Community. They are devoid of a grand design and often open ^{flirts} feet with corporates showing a trend of corporatization.

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This presents
a set of multitude of challenges. Criminalization
of politics is the one of the largest impact of
the same. According to ADR data, 19% of
the current Lok Sabha members have impending
Criminal charges against them. The chances of
winning with a candidate with Criminal antecedents
is higher than others.

The lack of autonomy
with Election Commission is also another major
challenge. with the ^{absence} of a separate electorate,
independent budget, and power to audit political
parties renders it a bothless tiger more often
than not.

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Caste, Class identities have further resulted
in Ghettoisation of Indian electorates. While
some political thinkers such as Yogendra Yadav
take it a sign of democratic upsurge others like
Ashutosh Varshney ^{and} view it as C.P. Bhambri's view
It as chances of increasing communalism.

The high rate of
judicial pendency, to dispose off election
disputes also point ^{out} at the lack of Transparency
and accountability of India's electoral system.

The decay of India's parliament as pointed out
by IPR's legislative research where the parliament
only meets for 21 hours as against 96 accounted
hours is a Sign of decaying Indian electoral
system.

The solution to

this problem lies at multiple levels;

- 1) Dinesh Goswami Committee recommends more disclosure on part of political parties while filing a candidate with Cremorial antecedents.
 - 2) Law Commission recommendations of more autonomous power to ECI on deciding election disputes and Antideputation cases can reduce judicial pendency.
 - 3) Author Atul Kohli suggests more dialogue and deliberation between communities can lead to informed voting pattern rather caste, religious identities [COS-Lokniti Survey].
- Therefore the strength of Indian electoral system lies in the democratic maturity of India's population & Active Involvement of all stakeholders is imperative

Q(2)(i) Determinants of Electoral behaviour in India:

Electoral behaviour

in India is determined by the various socio-cultural & political factors that ~~impact~~ the social fabric of India. In the opinion of Paul Brass it displays both traditional & modern elements.

Electoral behaviour

In India is largely dependent on the aspirations of people and their intentions when they go to the polling booth. Political analysts opine Indians voters;



- a) consider voting as an exercise of their Constitutional right.
- b) ~~as~~ interpret it as an opportunity to display ~~with dissatisfaction with~~ discontentment with incumbent government
- c) as a tool of revenge.
- d) as an opportunity to vote their Caste.

and community

Though Social

movements and deliberative democratic platforms
have also helped to rationalize their choice, a
large majority of Indians electorate vote on
identity mobilizations.

- 1) ~~Christopher Jaffrelot~~ in this content
opines 'Indians dont Cast their vote, but
Vote their Caste' and it's the 'mosaic' of Indian
politics.
- 2) ~~I E-Sridharan~~ in this content is of the
opinion that in the background of growth of
regional parties; people have created a dictotomy
between voting in local ^{state} elections & central elections.
- 3) They vote according to the regional aspirations
In one & national interests in the other.

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4) Yogendra Yadav states post the two
democratic upsurges characterizing the exit of OBC
and dalit sections out of INC, the identity politics
have moved to identity plus politics shown in voting

5) Khaknabi CDS Survey shows despite of all
such development communal ideas forms a basis
of voting for a majority of people in India.

Social movements,

advocacy initiatives from pressure groups and
NGOs have resulted in more informed voting
choices for people in India. By & large development
issues remain the backbone of Indians voting patterns
and good Governance. Law proved to be useful in
this regard.

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2(b)

Role of Pressure Group in Policy formulation.

According to

Finer / 'Pressure groups' / are / invisible empires

They stay outside of formal political structures,
yet manage to ~~influence~~ policy making at multiple
levels.

In India Pressure
groups gained relevance at a very late stage in
the post independent time. In this context Prof.
Anand Chakravarthi States that Indian Government

Should have shown greater accommodative attitude
towards pressure groups during the time.

However in
the past 20 years pressure groups have grown
in stature and influence. The advent of
globalization and spreading of democratic ideas

throughout the world helped to build deliberative
nature of citizens and increase their consciousness
of rights.

Many pressure
groups exert their influence on policy making
through social movements. The Baheli/Vimochana
movement by feminist pressure groups helped a
great deal in improving gender equality and policy
measures such as gender based budgeting.

The Constant protests and
Social mobilization by pressure groups also force
the government to rethink their policies and
bring about a change. The recent decision by
Govt to put a brakes on implementing farm laws
is an example of such influence.

They influence policy making by being levers of political parties and take up the role of consensus building and ~~policy~~ ^{influence} ~~influence~~ policy framework of ruling parties. The role of RSS in pressuring govt to bring about change in BRICS is an example.

) Robert Haedgrave

and Stanley Kochanek States groups such as FICCI are now integral force behind shaping India's trade policy. However at the same time they also stateopine State is a major player and catalyst in deciding the extent of their influence.

Though the recent concerns of foreign propaganda being upheld by pressure groups is a threat, cautious regulation and encouraging deliberation can ensure pressure groups acts as safety valves of our democracy.

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Q2(c)

"Idea of Cooperative federalism is a political Compulsion otherwise it has structural defects. In the lights of above statement examine mechanisms of cooperative federalism .

Granville Austin

in his book "Indian Constitution: A Corner Stone of a nation" States India is a model of Cooperative Federalism. The harmony & synergy between state & Centre forms the heart & soul of our country's democratic ethos.

However it's

fructification in spirit has been largely a dream rather than reality. The reason for it's flawed implementation can be understood by an analysis of various constitutional & statutory mechanisms that promote federalism

Article 249.

1) This constitutional provision empowers the Rajya Sabha to pass a resolution to enable the Parliament to legislate on State subjects.

2) However, ~~more often than~~ it is intended to be used in exceptional circumstances to ensure a legal continuity. However, Parliament has arbitrarily used these provisions to circumvent powers of State.

Article 263] - Interstate Councils

1) This envisages the setting up of Interstate Councils to deal with federal disputes effectively and synchronize the Centre-State relationship.

2) However, lately these councils have become ceremonial associations with no meaningful progress made to enhance federalism.

GST Councils.

1) 101st Constitutional Amendment Act

Creates GST Council to deal with issues between States & Centre or between states to deal with GST related concerns.

2) However the effective Veto with Central Govt to override the concern objections of State make it a meaningless exercise.

Usage of Article 352, 356, 365

1) The arbitrary imposition of presidents rule under Article 352/365 has made the federalism in the nation more of a namesake on political obligation.

Financial Devolution under Finance Commission

2) The unequal distributions of finances by Central Govt through tier Grants discretionary grants have made federalism more

assymetrical in nature.

Other provisions

1) The recent INC of Delhi act passed by parliament also shows tendencies of arbitrary intention of authority over federal units.

2) GST Compensation issue, passing of Article 370 abrogation are all examples of this trend.

After The Supreme Court has
opined Federalism is a part of basic structure in
the 15R Bommai case and any actions in violation
of this will be deemed unconstitutional. More
consultations of Central government with States
on major policy initiatives, reenergizing zonal,
interstate & GST councils, and respect for its

autonomy will help the nation to grow in a
harmonious & syncretic fashion.

10

Q(3)(e) Discuss evolution of Coalition System in India. how far it has impacted entire political spectrum and political discourses.

Coalition Govts

in India is a signal of India's rising political diversities and changing aspirations of Indian electorate. The evolution of the same since independence is an complicated process.

[Rajni Kothari]

describes the period between 1947 - 1967 as "Congress System in India". INC was the single largest party in India and all others were just parties of pressure having no chance for a Govt Coalition setup.

However the period of 1967 - 1980s saw the breakdown of 'Congress system' and rise of regional parties. Mogendra Yadav terms this as the first democratic upsurge and as OBCs came out of INC sailing on tides of Green revolution.

The 1980 90's

Period saw the birth of Coalition Governments in India. The mandatization of Indian politics, coupled with regional assertion of Dalits through separate parties forming alliances in India. The rise of right through BJP was also witnessed.

Period from

1990s saw several coalitions at Centre and at state aiming to pacify all regional aspirations and development concerns was a characteristic feature of this period.

Zia Mody

States ~~of Coalition Government~~ politics in India is of various paradoxical features. It is a coalition by political compulsion, sometimes Aimed at keeping other parties out of power etc. This has led to positive and negative impacts.

E.Sridharan

is of the opinion Grassroot aspirations of people are better represented through Coalitions. It has aided the deepening of democracy and strengthening of the federal axis.

However the rise

in decline of parliament, increasing corruption and policy paralysis are arguments against Coalitions. Some best practices such as constructive vote of no-confidence as seen in Japan & Germany can be used to strengthen our Coalition policies.

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Q3(b)

Analyse the various aspects of Social mobilization by political parties in India.

Social Mobilization

is one of the most important functions of
political parties and in India they carry it out

in different methods;

(1) Political parties rely on mobilization based
on developmental issues and rally public
consensus behind the development agenda of
the party. e.g. ~~The~~ eg: The initiative of
INC to moot the idea of Universal basic
income is an instance of the same or the
'Garibi Hatao' campaign by Indira Gandhi.

(2) In the a country like India, where ^{in the} national
words of Sanjib Barua - nationalism is
Paul Brass

a long ^{short} term trend and regionalism is
a long term trend, identity mobilizations is
is another aspect. Caste, gender, language,
geography, Ethnicity are all foundations for
such mobilizations.

(3) The mobilization through junior associates
of political parties is also another method adopted.
~~by~~ For eg: Most of the Trade Unions, pressure
groups are ancillary units of major political
parties aimed at improving their Social base

(4) Communal polarization & Radicalism is
also an extreme ~~step~~ ^{aspect} ~~resorted~~ of social mobilizations
and by political parties. They instill fear in minds
of people by inciting communal hatred which
precipitates into Communal violence. Paul Brass

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States this is a well developed machinery in India.

(5) Social Mobilization is also practised through the method of Co-option by giving certain sections of Society political posts on constitutional recognition so as to gain their support. Appointing a Dalit President/Governor is one such strategy.

More often than not, Social mobilizations have helped to improve the democratic consciousness among citizens. Political parties have to move from radicalization based strategies to one that promotes dialogue between societies and ~~enhance~~^{ensure} democracy reaches every doorstep.

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Q3(c)

While allowing "Lobbying" in India will bring numerous advancement in the political system of India, but it is not without its own pitfalls & problems. Provide arguments.

Lobbying is the process of negotiations or deliberations carried out by various interest groups or associations to influence policy making of govt. While it's a institutionalized mechanism in democracies such as USA, in India it is a fairly new concept.

Benefits of Lobbying.

- 1) lobbying will provide useful insights to the government over the public interest of concerned stakeholders and lead them to informed and rational decision making.

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2) It will ensure Govt is able to harness the
~~power / skills and expertise~~ of various subject
experts on legislations that require technical
guidance. The Medical Termination of Pregnancy
act was one such act which utilised expert
opinion.

3) Government can make use of economies of
scale and understand the business position
from opinion rendered by lobbyists. It is a
usual practice that representatives of organizations
such as FICCI accompany Government to negotiate
trade deals with foreign countries

4) Lobbying enhances the deliberative aspect of
democracy and gives civilians to participate
directly in governance process.

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However the same comes with some inherent drawbacks;

(1) Will lead to a situation of powerful associations like business groups hijacking the welfare agenda of the government signaller the growth of a deformed polyarchy as suggested by Robert Dahl

(2) Vulnerable & marginalized sections of the community often finds it difficult to access the corridors of power showing a clear power asymmetry in India.

(3) Will create a situation ambient conditions for growth of corruption and an unholy nexus between Corporates & political parties.

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(b) makes the overall nature of the state
neo-liberal in attitude and may come at the
cost of compromising Substantive equality.

Therefore the ideal approach at this stage would be the strengthening of Grassroot democracy, local government institutions and promotion of social movements to ensure there is level playing field for all sections to influence policy framework of Government.

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Q 4(a)) Were the repercussions of Caste system in India only a product of British policies or it had far deeper roots in Indian Society? Examine.

Identity based

~~differences are very prominent in a diverse landscape like India. Of that caste is one of the most prominent factors that creates a hierarchy. The reasons for this growth of hierarchy is a debated topic.~~

Scholars of the

West like Louis Dumont believe Caste is essentially

~~good~~ embedded in the Society of India from historical ages. According to such scholars Indians were historically fragmented based on Caste identities

and was not a product of British actions .

Dr B.R Ambedkar

In his book Annihilation Caste maintains the view the ugly hierarchy of Caste was present from the Later vedic ages. The acts of classifying Shudras as untouchables or impure and actions from brahmins to preserve their hegemony were all present from pre-British times.

However leaders

Mahatma Gandhi believed though Caste system existed in India before the penetration of untouchability and Caste based discrimination is a product of British policies. Their act of pitting one caste against another & neutrality on their discrimination part The 1857 revolt paved a foothold for the same.

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Scholars of the

[Instrumentalist] school such as [Ashgar Ali Engineer]

is also of the same opinion. [Partha Chatterjee]

opines the attempt to picture Indians as traditionally
Castelist & communal in nature is a derivative

[discourse]. It can also be considered as a 'orientalist'
view point in words of [Edward Said]. Nevertheless one

cannot refute the inferior status awarded to women
during the later [Vedic ages] and caste based hierarchy

which was a catalyst for growth of other philosophies

such as [Buddhism]. This hierarchy was accentuated

by the [Role of British].

F.S

4/6) Analyse the challenges to the successful functioning of local self governing institutions after the enactment of 73rd & 74th Amendment. [15 marks].

Ans.:

local self governing institutions were given constitutional status through 73rd & 74th Constitutional Amendment as an exercise in deepening grassroot democracy and democratic decentralization. Yet even after 30 years of implementation, it ~~even~~ remains a half baked cake.

Manishankar

Aryan Committee identifies one of the major issues with local self governments is the lack of political will of the ~~States~~ ^{devolution of}. As the items mentioned under 11th & 12th Schedule of Indian Constitution falls under the discretion of State Government, many have stayed away from a meaningful devolution due to the

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power struggle. The Committee in this regard notes
the 73rd & 74th Amendment seems like a politically
negotiated Settlement to pacify states.

Absence of
proper / activity mapping / and fund allocation
from union government violates the subsidiarity
principle and renders these institutions as a
toothless tiger. Thus problems persist at all these
levels of funds, functions & functionaries.

Sarkaria

Commission notes that there exists Caste based discrimination in Gram sabha meetings & proper minutes of such meetings are not recorded. Women who are elected to the local bodies are often a few and the culture of pradhani pathi still prevails in many parts.

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The corruption rages between bureaucrats and the government often keeps the development programme in limbo for several years. The lack of autonomy for District planning committees under 12432D of Indian Constitution render Local planning in urban areas to be ineffective. Justice Fali S Nauman in his content notes that loss due to improper devolution of power to local bodies is extremely concerning.

Constitution of a panchayat Ombudsman in every state on the basis of Kerala model is a right step forward. Activity mapping at all levels, setting up of State Finance Commissions to allocate necessary funds and regular elections are some recommendations from Panchayati Raj Commission. The commission in this regard notes that bad panchayati Raj is worse than the Elder System.

(Q4/C) - Describe the nature of new social movements in India and factors for their limited impact and success till now? [20 marks].

Ans:

Social Movements in India picked up heat only during the late 1970s. The post period from 1947 - 1967 was a time of 'gray years' as the Central Government was expected to resolve all issues of citizens. However with advent of Globalization, information exchange & the rights development consciousness of citizens transformed into social movements.

The term new

Social movements refers to the change in the nature of movements that took place post 1990s. What was once a movement that was led by the

Subaltern class and based on basic livelihood issues now improved its Social base and increased in Numerical Strength. Yet their ~~social~~ impact was limited.

[Nature of new Social movement in India]

- 1) Ramchandra Guha says if old Social movements was fought on empty stomach & by poor people, new Social movements are led by middle class and on filled stomachs.
- 2) Environmentalists such as Vandana Shiva, Braundhati Roy opines new Social movements are inherently Uttaran in nature.
- 3) They now not only focus on the vulnerable sections but other ~~foc~~ problems that impact Society in general such as Climate Change.

Sustainable development etc.

- 4) The nature of many subelements in the social elements movement have acquired radical character - For instance women movements which was development centric in 1980s acquired radical feminist character post 1990s through movements such as Saboli, Vimochana etc.
- 5) Post the LPG reforms, the private sector participation or endorsements of such movements have also become a characteristic feature.

Reasons for limited success:

- 1) Loss of contact with the grass root community as for instance Ram Chandra Guha opines India does not have human rights movements but human rights industries led by management

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graduates who lack touch with the Common man.

2) Feminist activists such as Meera desai &

Usha Thakur says the ideological divisions or
Caste/class divisions have impacted the unity of
Social movements.

3) Many movements have been subdued by
Political pressure or Executive Clandestine as they

cross the boundary of Nationalist discourse according
to Jaya Bhattacharjee.

4) The involvement of foreign propaganda in
India's social movement as seen in recent farmers
movement or CAA protests are also posing a threat to
then sress.

9.5

Therefore what we require

is enhancement of deliberation among Common
Atmosphere, and active State cooperation to preserve this
imperative element of democracy.

(Q5(a)) What are the challenges being faced by the working class movement in India? How has the rise of communal politics & LPGs reforms impacted them.

Working Class movement
have rarely formed the core agenda of India's development policies. Though their interests are often represented by Trade Unions & other associations, it has not translated into any meaningful success.

(Challenges faced by working class movement)

- 1] Trade Unions are primary representative of workers' interests. However more often than not they are ^{mostly} all junior partners of mainstream political parties and fail to resolve workers' concerns.

- 2) The initial enthusiasm displayed in many national movements often gets dissipated soon due to the affection of political loopholes and affection of political appointments.
- 3) The lack of organized leadership and agenda setting makes the labour movements often stop searching for an aim.
- 4) The berline of left parties in India according to Brajesh Bidwai has negatively demotivated the workers group in India.
- 5) The absence of uniform legislations and regional disparity from state to state have prevented a pan-India consolidation of labour movements.
- 6) The Covid-19 pandemic has left the working

class in tatters and lack of mobility during these unprecedented time have restricted an upsurge of working class interests.

Impact of communal politics & LPG reforms

- 1) Communal politics has divided working class movement on religious & caste lines and created an internal desirability.
- 2) They often lead to fragmentation of workers unions and absence of solidarity.
- 3) LPG reforms ^{though} resulted in economic growth, the rise in income inequalities have worsened workers movement.

OXFAM report says Top 10% of India holds 70% of India's wealth and this inequality can be addressed & brought into public attention through a consolidated workers movement.

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Q25(b) Discuss the specific features of India's pressure group and their relation and impact on mainstream Indian politics?

Pressure groups

are invisible empire's according to Finer who influences policy decisions. Pressure groups are by staying away from mainstream political framework. In India pressure groups display a number of unique features;

- 1) Most the pressure groups are non associational and based on several identities such as Caste, Gender, race etc. e.g: Nair Service Society, RSS etc.
- 2) They are reservoirs of future leadership and presents a diverse pool of talents.
- 3) According to Robert Houghwout & Stanley

Kochanek, pressure groups in India are still bound by the control of state and have to stay within the boundaries of national discourse.

- 1) Pressure groups in India ~~are often lack a~~ grand design, loose organization and a coherent ideology.
- 2) They have started becoming influential in many policy making processes of the nation as now pressure groups like FICCI are an integral part of India's trade talks.

Impact on Indian politics.

- 1) They act as a safety valve of Indian democracy by highlighting the shortfalls of Government

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and bringing attention to the major developmental issues.

- 2) They perform the role of political education and social mobilization in India's politics.
- 3) They have played an instrumental role in developing rights consciousness among citizens and improving the deliberative democracy in India.
- 4) They act as a System of checks & balances in the democratic setup of India.

therefore pressure

groups have played an instrumental role in deepening of democracy in India.

good

75

Q5(c)

What is the rationale & distinctive features of
Regional parties in India? [20]

Regionalism is a
long term trend in India according to the scholar
Paul Brass. Therefore it is only natural that
Regional parties exert a crucial role in India.

According to

E. Sridharan the regional parties in India have
the following features;

- 1) Displays a deep connect with the grassroot
community and local populations.
- 2) A great understanding of local issues and
concerns of the people.
- 3) They often lack a grand ideology or design

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and can be formed even on an issue based consensus eg: AAP.

- 4) They The leadership of these regional parties are often leaders of the respective local community and one represents their interests.
- 5) Regional parties in India are often representative of the dominant caste in the region and puts forward their interests eg: BSP, SP etc.
- 6) They may align as junior partners of mainstream political parties to gain national attention and render numerical support in parliament.
- 7) They also occasionally attempt to form a third front at Centre to present a viable coalition against mainstream parties.

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However/Mitan

Nareshwar) notes the following features of regional parties have led to erosion of democracy in India:

- 1) Regional parties focus on Vaste Consensus and Votebank politics have led to decline of parliament.
- 2) It is also noted that regional parties often play a conducive role to the Kriminalization of Indian politics.
- 3) The transition of India into a noisy democracy is also a luring feature.

Therefore though regional parties are a indirect result of democratic upsurges in India as Yogendra

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~~Yadav says, their impact has been both
positive & negative~~

g-5